

## **Abstract and Project Identifiers**

The jurisdictions identified as disparate in Bristol County, Massachusetts have entered into an agreement to file a joint application (New Bedford Police Department designated as the grant applicant and Administrator) in response to the 2013 Edward Byrne Memorial Justice Assistance Grant (JAG) Program Local Solicitation. The Police Chiefs of each jurisdiction (New Bedford, Fall River, Taunton and Attleboro) have agreed to use funding for the following goals: Provide comprehensive public safety to the disparate communities in Bristol County; Reduce crime and violence in each jurisdiction; Employ data driven collaborative, community oriented approaches to crime prevention, intervention and enforcement; Institutionalize the principles of problem solving and community oriented policing strategies.

Strategies include, but are not limited to, strategic overtime enforcement to address youth and gang violence, drug dealing, sex offender compliance and violent crime. Each jurisdiction will address the more prevalent issue for their respective communities. Equipment and supplies will be purchased to assist in crime fighting efforts such as computers, technology upgrades, software and hardware to increase performance and other items on an as needed basis. Conferences and trainings will be attended based upon the need and relevance to each community's goals and strategies.

The cities of New Bedford, Fall River, Taunton and Attleboro have identified the following JAG Project Identifiers: Career Criminals, Community Based Programs, Community Policing, Computer software/hardware, Conferences and Training, Crime Prevention, Drug Market Intervention, Equipment-General, Gangs, Homicide, Intervention Programs, Overtime, Reentry, Sexual Offender, T and TA, Violence – Violent Crime and Violence-Violent Crime Offenders.

## **PROGRAM NARRATIVE**

### **2013 Edward Byrne Memorial Justice Assistance Grant (JAG) Program**

#### **BRISTOL COUNTY MASSACHUSETTS DISPARATE JURISDICTIONS**

Bristol County, Massachusetts is comprised of 4 cities and 16 towns with a population of over 524,000 people living within its boundaries. The needs of each city and town are varied. For example New Bedford and Fall River, are former industrial cities with serious economic issues. The unemployment rate in Fall River has averaged about 16% during the last couple of years, more than twice the state average, while New Bedford is not far behind. Both cities are experiencing gang and drug problems along with an increase in illegal immigrant populations. The City of Taunton has many of the same problems emerging, just on a smaller scale. The population is only about half of either New Bedford or Fall River. The City of Attleboro and many of the surrounding towns have seen a rise in population as a result of the widening of bedroom communities around Boston. The Cities and Towns certified as disparate share some similarities but they are very different in population size and demographics. While each of these communities does have Mutual Aids compacts in place the projects propose here will not have any cross-jurisdictional purposes. We will be utilizing the recommended individual allocations for Bristol County as listed on the AGF, and they are as follows:

Attleboro - \$12,651

Fall River - \$91,528

New Bedford - \$96,520

Taunton - \$26,620

One thing that each community does have in common is the reduction in local aid to the state and the economic realities of the state and the country. Byrne JAG funding will assist the communities in dealing with these harsh economic times by helping to stabilize budgets by providing funds to pay for the overtime needed to conduct investigations, targeted patrols, and

purchase much needed equipment and upgrade existing technology and police supplies. The jurisdictions identified as disparate in Bristol County, Massachusetts have entered into an agreement to file an application in response to the 2013 Edward Byrne Memorial Justice Assistance Grant (JAG) Program Local Solicitation. The Police Chiefs and Mayor's of each jurisdiction have agreed to use funding to address crime through the provision of services directly to communities and to improve the effectiveness and efficiency of law enforcement and the criminal justice systems.

Recognizing that this funding is to help to stabilize local government budgets, in order to minimize and avoid reductions in essential services, the jurisdictions have gone back to their governing bodies (city, town, and county) and proposed budgets that will meet the following goals:

Goals: The main goals under this proposal are:

1. To provide comprehensive public safety to the disparate communities in Bristol County.
2. To reduce crime and violence in each jurisdiction
3. to employ data driven collaborative, community oriented approaches to crime prevention, intervention and enforcement
4. To institutionalize the principles of problem solving and community oriented policing strategies.

Bristol County's disparate jurisdictions will achieve these goals through the following objectives: The intention of this grant application is to address concerns about drug and/or gang related criminal activity on a regional basis. The waterfront areas of the South Coast of Massachusetts present an attractive and easily accessible target for drug smugglers. Waterfront communities such New Bedford, Fall River and Dartmouth tend to have a concentrated drug activity, which invariably leads to other related crimes. Also, where there are drug smugglers, there are usually a high number of drug users. In the Bristol County communities of New

Bedford, Fall River, Attleboro and Taunton, the admission rate to treatment facilities is much higher than the state average. In the Bristol County House of Correction, approximately 90 percent of the inmates are admitted addicts, and 70 percent are sentenced for drug crimes. It is a well-established fact drug abuse is not a victimless crime. Addicts will engage in a variety of related crime such as breaking and entering, prostitution, and larceny to support their habits. Byrne funding will allow local police to target all of these crimes in the past and will continue to target the perpetrators of these and other crimes. At the Bristol County correctional facilities approximately 152 inmates, who are currently incarcerated, are identified as gang members. Another 200 are suspected or known associates. Taunton police officers also have documented a disturbing trend in gang activity in their city.

The gang problems spill over to the suburbs. The gangs are moving huge amounts of drugs in the area. A lot of the dealers in our member agencies are getting their drugs from the different gangs. As enforcement and suppression efforts in cities like New Bedford and Fall River are increased, gang members and drug dealers are moving out of the cities where they are known and infiltrating the smaller communities surrounding these cities.

Each of the jurisdictions has identified gang activity and related crime as a problem in their community. The departments will obligate funding from the 2013 Byrne grant to pay for overtime costs incurred from a variety of law enforcement directed initiatives throughout the city, particularly in high risk areas, to address gang, drug and gun related violence. Depending upon the needs of the police department throughout the life of the grant, other initiatives may be funded to address those needs as they arise. For example, should there be a spike in the number of robberies and home invasions overtime may be authorized to address the issue.

Byrne funding will allow communities to:

- A) Initiate critical enforcement, intervention and prevention programs throughout the disparate communities.

B) Contribute to maintaining positions in local police departments..

C) Stabilize local police budgets by avoiding reductions in essential services and continue innovative and effective programming.

Objectives for Byrne funding are as follows:

Objective	Performance Measure	Data	Description
Maintain positions in local police departments	Number of positions at outset of the grant	Number of positions lost/gained/maintained at grant end date	The number of positions affected by funding.
Budget Stabilization	Number of Budgets stabilized,	Equipment and technology	The number of communities that provide essential services and had budgets stabilized. The number of technology or police equipment purchased or upgraded.
essential services protected	Number of services protected	# essential services protected	Communities that preserved gang patrols, drug investigations.

#### Performance Measures

All funding will be used by local jurisdiction within the JAG purpose areas. The breakdown of the allocations is detailed in the Budget and Budget Summary section. All spending will be tracked by the City of New Bedford and the New Bedford Police Department and annual audits will be conducted by an independent auditor. The team managing and tracking these funds are well versed in federal procedures and have experience managing millions of dollars in federal, state, and local grants and service contracts.

We will measure our performance by completing the required measures for JAG awards as outlined in the grant solicitation. We will measure performance through the ability to continue

critical programming throughout the communities, and budget stabilization for participating communities. Ultimate outcome measures will be reduction of crime and violence in the Bristol County communities.

New Bedford Police Department  
2013 Byrne JAG Narrative and Budget  
Eligible Amount \$96,520

The New Bedford Police Department will utilize \$30,000 of the allocation to pay for overtime incurred from a variety of prevention and enforcement efforts throughout the community. These efforts are designed to combat emerging crime patterns and to detect problem areas in the city. Specific Units will utilize these funds to increase and enhance their efforts, especially the Family and Juvenile Unit in warrant apprehension and sex offender checks. Overtime rates of pay will range from \$42/hour to \$57/hr, thus providing a minimum of 526 hours of overtime enforcement hours.

\$50,000 of the allocation will be used to upgrade and enhance crime fighting technology and equipment. Items such as desktop and laptop computers, hand held radios, spare and replacement batteries for hand held radios, software and hardware for computers, and other law enforcement equipment and supply needs that may come up throughout the grant period.

The allocation breaks down as follows, but is not limited to these items as the needs may change over the course of the grant period, however, we will request permission before such purchases:

20 Hand Held Radios @ \$1,700 per radio = \$34,000  
5 desktop computers @ \$1,100 per computer = \$5,500  
5 laptop computers @ \$1,500 per computer = \$7,500  
2 color printers @ \$1,500 per printer = \$3,000

The remaining \$16,902 will be used for conferences and trainings that will take place in-state and out-of state. The breakdown is as follows:

To Be Determined Out of State Conference for 2 persons per trip for 3 trips = \$13,320

- Airfare @ \$420 per person x 6 = \$2,520
- Lodging @ \$250/night x 3 nights/conference x 2 per conference = \$1,500 per conference x 3 conferences = \$4,500
- M&IE Rate @ \$150/day (includes travel to/from conference such as shuttles, taxis) x 4 days per conference = \$600/day x 2 persons = \$1,200/conference x 3 conferences = \$3,600
- Registration Fee @ \$450 per person x 2 persons/conference x 3 conferences = \$2,700

To Be Determined In-State Training/Conference for 2 persons per trip for 5 trips = \$3,200

- Registration fee for 10 persons @ \$320/registration.



**Kyle P. Heagney**  
*Chief of Police*

**Attleboro Police Department**  
12 Union Street  
Attleboro, Massachusetts 02703  
Telephone: (508) 223-2224 Fax: (508) 223-2210  
kheagney@attleboropolice.org

June 25, 2013

**Attleboro Police Department**  
**2013 Byrne JAG Narrative and Budget**

The City of Attleboro Police Department will utilize 100% of the \$12,651 allocation to pay for overtime incurred from a variety of prevention and enforcement efforts throughout the community. These efforts are designed to combat emerging crime patterns and to detect problem areas in the city. This funding will support problem-orientated-policing (POP) operations throughout Attleboro. Resources will be directed into hot-spot areas. This is a multifaceted policing strategy utilizing intelligence-led policing methods.

This policing strategy is proactive, solution-based and community driven. Concentration on data driven high rate incidents with a problem-solving philosophy decreases pressure on limited patrol resources and allows for proactive, rather than reactive patrol department wide. Such a paradigm shift in department strategy promotes a partnership between local government, law enforcement agencies and law-abiding citizens to work together to arrest offenders, prevent crime, solve ongoing problems and improve the overall quality of community life.

The average patrol officer overtime rate is approximately \$45.00 per hour. The average rate allows for over 280 man hours.

The Attleboro Police Department reserves the right to request authorization of modification to the proposed outlays as need dictates.



Fall River Police Department  
2013 Byrne JAG Narrative and Budget

The Department will obligate 100% of the award amount to pay for equipment and technology upgrades, including computers, and other technology and police supplies. This will allow the Department the opportunity to purchase much needed equipment, technology and police supplies that have not been able to be purchased due to local budget cuts.

The items listed below that will be used for special units and operations, as well as everyday police duties for patrol, detectives, traffic, tactical, special operations and command staff:

**FY 2013 Byrne JAG Grant  
Fall River Police Department**

<u>ITEM</u>	<u>QUANTITY</u>	<u>PRICE</u>	<u>TOTAL</u>
2014 Chevrolet Impala Unmarked Police Package	1	\$26,188.00	\$26,188.00
Negotiator Tactical Surveillance Robot with Traveling Case Fast Charge, Camera, Flood Light	1	\$31,779.00	\$31,779.00
Max Pro Riot Helmets	20	\$137.99	\$2,799.80
Paulson Heavy BS 9 Riot Shield	20	\$214.19	\$4,283.80
Kawasaki Motors Corp MULE 4010 4X4	1	\$9,699.00	\$9,699.00
2013 Ford 550 Cab Package Mobil Command Unit Model MCV550/18F (This money to be applied to total cost of Command Center)	1	\$16,778.40	\$16,778.40

Taunton Police Department  
2013 Byrne JAG Narrative and Budget

The City of Taunton Police Department will utilize 100% of the \$26,620 allocation to pay for overtime incurred from a variety of prevention and enforcement efforts throughout the community. These efforts are designed to combat emerging crime patterns and to detect problem areas in the city. This funding will support problem-orientated-policing (POP) operations throughout Taunton. Resources will be directed into hot-spot areas. This is a multifaceted policing strategy utilizing intelligence-led policing methods.

The average patrol officer overtime rate is approximately \$47.50 per hour. The average rate allows for over 550 man hours.

The Taunton Police Department reserves the right to request authorization of modification to the proposed outlays as need dictates.

## REVIEW NARRATIVE

The jurisdictions of Attleboro, Fall River, New Bedford, and Taunton, have entered into an agreement as required by the 2013 Byrne Justice Assistance Program. The Chief of Police from each locality (or his designee) met to determine each jurisdiction's share of the FFY2013 disparate jurisdiction award. The communities have agreed to abide by the suggested individual allocations as published by BJA. The New Bedford Police Department has agreed to complete the application process and manage the award. The Bristol County disparate jurisdictions are applying for a joint allocation and under this agreement the city of New Bedford and the New Bedford Police Department will act as the fiscal agent.

The FFY2013 JAG application was made available for review to the Mayor of New Bedford on July 10, 2013 and the New Bedford City Council on July 10, 2013. The New Bedford Police Department made the application available on its website for citizen comment on July 10, 2013

**BJA FFY 2013**

**Edward Byrne Memorial Justice Assistance Grant  
Program: Local Solicitation**

**THE STATE OF MASSACHUSETTS**

**COUNTY OF BRISTOL**

**INTERLOCAL AGREEMENT  
BETWEEN THE DISPARATE JURISDICTIONS OF BRISTOL COUNTY: THE  
CITIES OF ATTLEBORO  
FALL RIVER, NEW BEDFORD, AND TAUNTON**

**2013 BYRNE JUSTICE ASSISTANCE GRANT (JAG) PROGRAM AWARD**

This Agreement is made and entered into this 19<sup>th</sup> Day of June, 2013 by and between the Cities of Attleboro, Fall River, New Bedford, and Taunton.

**WHEREAS**, this Agreement is by the Mayors and Police Chiefs of each Jurisdiction.

**WHEREAS**, each governing body, in performing governmental functions or in paying for the performance of governmental functions hereunder, shall make that performance or those payments from current revenues legally available to that party: and

**WHEREAS**, each governing body finds that the performance of this Agreement is in the best interests of all parties, that the undertaking will benefit the public, and that the division of costs fairly compensates the performing party for the services or functions under this agreement: and

**WHEREAS**, the CITIES/TOWNS and COUNTY believe it to be in their best interests to reallocate the JAG funds.

**NOW THEREFORE, the COUNTY and CITIES agree as follows:**

**Section 1.**

The CITIES of Fall River, New Bedford, Attleboro, and Taunton agree to designate the New Bedford Police Department as the fiscal agent for the Award.

**Section 2.**

The New Bedford Police Department agrees to act as the fiscal administrator of the Program.

**Section 3**

Each CITY agrees to the following allocation based on suggested allocations by the BJA.

Attleboro	\$12,651
Taunton	\$26,620
Fall River	\$91,528
New Bedford	\$96,520
Total	\$227,319

**Section 4**

Each party to this agreement will be responsible for its own actions in providing services under this agreement and shall not be liable for any civil liability that may arise from the furnishing of the services by the other party.

**Section 5**

The parties to this Agreement do not intend for any unidentified party to obtain a right by virtue of this Agreement.

**Section 6**

By entering into this Agreement, the parties do not intend to create any obligations express or implied other than those set out herein; further, this Agreement shall not create any rights in any party not a signatory hereto.

*This agreement is made and entered into on this 19th day of June 2013, by and between the disparate jurisdictions of New Bedford, Fall River, Taunton and Attleboro within Bristol County.*

City of New Bedford, MA

Chief of Police

Mayor

City of Taunton, MA

Chief of Police

Mayor

City of Fall River, MA

Chief of Police

Mayor

City of Attleboro, MA

Chief of Police

Mayor